DISCLAIMER

This Molina Clinical Review (MCR) is intended to facilitate the Utilization Management process. It expresses Molina's determination as to whether certain services or supplies are medically necessary, experimental, investigational, or cosmetic for purposes of determining appropriateness of payment. The conclusion that a particular service or supply is medically necessary does not constitute a representation or warranty that this service or supply is covered (i.e., will be paid for by Molina) for a particular member. The member's benefit plan determines coverage. Each benefit plan defines which services are covered, which are excluded, and which are subject to dollar caps or other limits. Members and their providers will need to consult the member's benefit plan to determine if there are any exclusion(s) or other benefit limitations applicable to this service or supply. If there is a discrepancy between this policy and a member's plan of benefits, the benefits plan will govern. In addition, coverage may be mandated by applicable legal requirements of a State, the Federal government or CMS for Medicare and Medicaid members. CMS's Coverage Database can be found on the CMS website. The coverage directive(s) and criteria from an existing National Coverage Determination (NCD) or Local Coverage Determination (LCD) will supersede the contents of this Molina Clinical Review (MCR) document and provide the directive for all Medicare members.

DESCRIPTION OF PROCEDURE/SERVICE/PHARMACEUTICAL

Transsexualism also known as gender dysphoria is the condition in which a person with apparently normal somatic sexual differentiation of one gender is convinced that he or she is actually a member of the opposite gender. It is associated with an irresistible urge to be in the opposite gender hormonally, anatomically, and psychosocially. According to the American Psychiatric Association, Diagnostic and Statistical Manual of Mental Disorders (DSM-V) gender dysphoria is described as a condition in which an individual is intensely uncomfortable with their biological gender and strongly identifies with, and wants to be, the opposite gender. For a person to be diagnosed with gender dysphoria there must be a marked difference between the individual’s expressed/experienced gender and the gender others would assign him or her, and it must continue for at least six months. In children, the desire to be of the other gender must be present and verbalized. This condition causes clinically significant distress or impairment in social, occupational, or other important areas of functioning. Gender dysphoria is manifested in a variety of ways, including strong desires to be treated as the other gender or to be rid of one’s sex characteristics, or a strong conviction that one has feelings and reactions typical of the other gender.

The current ICD-10 criteria for transsexualism include: 12
The desire to live and be accepted as a member of the opposite sex, usually accompanied by the wish to make his or her body as congruent as possible with the preferred sex through surgery and hormone treatments.

- The transsexual identity has been present persistently for at least two years.
- The disorder is not a symptom of another mental disorder or a genetic, intersex, or chromosomal abnormality.

The treatment of gender dysphoria requires a multidisciplinary team and step-wise approach in order to promote optimal health for individuals of this diverse population. The initial assessment of a patient with transsexualism is based on psycho-diagnostic instruments and ideally should be performed by a mental health professional. Counseling is essential before initiating hormonal or surgical treatment. It is recommended that when or before hormone treatment starts, the individual should begin living in the role of the opposite gender. The World Professional Association for Transgender Health Standards of Care provides the following criteria for starting hormone therapy and for undergoing surgical procedures: diagnosis of persistent, well-documented gender dysphoria, the capacity to make a well-informed decision, the person must be of legal age; and any medical or mental issues are well-controlled. The goal of treatment in female-to-male transsexual individuals is to stop menses and induce virilization, including a male pattern of sexual hair, male physical contours, and clitoral enlargement. The principal hormonal treatment is a testosterone preparation. For male-to-female transsexual individuals the goal is elimination of sexual hair growth, induction of breast formation, and a more female fat distribution are essential. To accomplish this, a near-complete reduction of the biological effects of androgens is required.

Genital sex reassignment surgery is the final step for many transsexual individuals to live successfully in their preferred gender role. In male-to-female transsexual persons, a bilateral orchiectomy is performed to remove the main source of endogenous testosterone. In addition to gonadectomy, other procedures include penectomy, cosmetic surgery to create a clitoris, and surgical construction of a vagina. For female-to-male transsexual individuals, an oophorectomy, hysterectomy, and vaginectomy are generally performed after one to two years of androgen therapy according to practice guidelines.

**RECOMMENDATION**

Please note that there may be state mandates and health plan regulations regarding coverage of gender dysphoria treatment therefore please check mandates and individual state health plan regulations before applying this MCR. Mandates and/or regulations supersede this MCR.

1. Hormone Replacement may be considered medically necessary and may be authorized when there is a benefit for treatment of gender dysphoria and ALL of the following criteria are met:
   - Age 18 years or older; and
   - The individual has the capacity to make a fully informed decision and to consent for treatment; and
   - A definitive diagnosis of persistent gender dysphoria has been made and documented by a qualified mental health professional such as a licensed psychiatrist, psychologist or psychotherapist and all of the following are present: [ALL]
The desire to live and be accepted as a member of the opposite sex, usually accompanied by the wish to make his or her body as congruent as possible with the preferred sex through surgery and hormone treatment; and

- The transsexual identity has been present persistently for at least two years; and
- The disorder is not a symptom of another mental disorder; and
- The disorder causes clinically significant distress or impairment in social, occupational, or other important areas of functioning; and

Recommendation for hormone replacement treatment has been made by an endocrinologist who has confirmed the diagnosis of persistent gender dysphoria by the qualified mental health professional; and

Initial hormone therapy must be prescribed by an endocrinologist preceded by all of the following:

[ALL]
- Documentation that the individual has lived as their new gender full-time for 3 months or more prior to the administration of hormones; and
- Documentation of continuous psychotherapy after the initial evaluation for a minimum of three months to identify any comorbid psychiatric diagnosis that may require treatment; and
- Documentation that he individual has demonstrable knowledge of the risks and benefits of hormone replacement

2. Surgical Treatment* may be considered medically necessary and may be authorized when there is a benefit for surgical treatment of gender dysphoria and ALL of the following criteria are met:

- Age 18 years of age or older; and
- The individual has the capacity to make a fully informed decision and to consent for treatment; and
- A definitive diagnosis of persistent gender dysphoria has been made and documented by a qualified mental health professional such as a licensed psychiatrist, psychologist or psychotherapist and all of the following are present: [ALL]
  - The desire to live and be accepted as a member of the opposite sex, usually accompanied by the wish to make his or her body as congruent as possible with the preferred sex through surgery and hormone treatment; and
  - The transsexual identity has been present persistently for at least two years; and
  - The disorder is not a symptom of another mental disorder; and
  - The disorder causes clinically significant distress or impairment in social, occupational, or other important areas of functioning; and

- Documentation of two separate written referrals for surgery or one letter signed by both qualified mental health professionals if practicing within the same office; and
- Continuous hormone therapy has been provided for 12 months under the supervision of an endocrinologist with documentation of compliance and the type, frequency, and route of the medication administered for 12 months or more unless hormones are not clinically indicated; and
There is documentation that the individual has lived as their new gender full-time for 12 months or more; and

There is documentation from medical and mental health providers that there are no contraindications to the planned surgery and any medical or mental issues are well-controlled; and

The surgery must be performed by a qualified provider at a facility with a history of treating individuals with persistent gender dysphoria disorder

3. *Surgical Procedures for Gender Reassignment for the Treatment of Persistent Gender Dysphoria may include any of the following:

**Male-to-Female Procedures**

- Clitoroplasty
- Orchiectomy
- Penectomy
- Vaginoplasty
- Vulvoplasty

**Female-to-Male Procedures**

- Hysterectomy
- Mastectomy
- Metoidioplasty
- Oophorectomy
- Phalloplasty
- Salpingectomy
- Vaginectomy

*Please note that there may be state mandates and health plan regulations regarding coverage and exclusions for cosmetic services. Please check mandates, individual state health plan regulations and definitions of cosmetic services before applying this MCR. Mandates and/or regulations supersede this MCR.*

4. **Exclusions:** The following ancillary procedures and services for the treatment of gender dysphoria may be considered cosmetic, including but not limited to:

- blepharoplasty,
- collagen injections,
- face-lifting, hair removal or transplantation,
- facial bone reduction,
- facial implants,
- laryngoplasty,
- liposuction, lip reduction or enhancement,
• reduction thyroid chondroplasty,
• rhinoplasty,
• skin resurfacing,
• voice modification surgery, and voice therapy or lessons

**SUMMARY OF MEDICAL EVIDENCE** 12-25

There are no randomized controlled trials evaluating the effectiveness of surgical treatment of gender dysphoria (GD). Available evidence consists of cohort studies comparing outcomes in patients that underwent sex reassignment surgery (SRS) versus transgendered patients that had not undergone SRS and cross sectional studies that compared outcomes in either transgendered patients who had undergone SRS versus those who had not undergone SRS. The majority of the studies did not explicitly state inclusion and exclusion criteria. Sample sizes ranged from 35 to 376 patients. Follow-up time since SRS varied widely across studies, and ranged from 1 month to 7 years. There is insufficient evidence to establish definitive patient selection criteria for SRS to treat GD. Professional groups recommend that SRS be restricted to individuals who are referred for sex reassignment services by a qualified mental health professional, and that while 1 referral is sufficient for breast or chest surgery, 2 independent referrals should be required for genital SRS. Individuals who have medical contraindications to surgery should not undergo SRS. 12-17

There are no randomized controlled trials evaluating the effectiveness of hormone treatment for gender dysphoria. Available evidence consists of cross sectional studies where a group of transgender individuals, some of whom had undergone cross-sex hormone therapy and some of whom had not, responded to questionnaires. Sample sizes in these studies of adults ranged from 50 to 376. The studies most commonly evaluated quality of life (QOL) or functional status with instruments such as the SF-36 Health Survey (QualityMetric Inc.), mood-related conditions such as depression or anxiety, and/or psychosocial conditions such as perceived social support or partnership status. A variety of other behavioral and social outcomes were each assessed and results were generally positive.18-24 A systematic review based on 28 studies (1833 participants; 1091 MtF and 801 FtM) published from 1996 to February 2008 included a meta-analysis of the QOL and psychosocial outcomes of hormone therapy. 80% of the study participants reported significant improvement in quality of life and reported significant improvement in psychiatric symptoms. 25

Medically necessary criteria were developed according to the World Professional Association for Transgender Health Standards of Care, 7th version. 3 4

**CODING INFORMATION**

**THE CODES LISTED IN THIS POLICY ARE FOR REFERENCE PURPOSES ONLY. LISTING OF A SERVICE OR DEVICE CODE IN THIS POLICY DOES NOT IMPLY THAT THE SERVICE DESCRIBED BY THIS CODE IS A COVERED OR NON-COVERED. COVERAGE IS DETERMINED BY THE BENEFIT DOCUMENT. THIS LIST OF CODES MAY NOT BE ALL INCLUSIVE.**

<table>
<thead>
<tr>
<th>CPT</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>55970</td>
<td>Intersex surgery; male to female</td>
</tr>
<tr>
<td>55980</td>
<td>Intersex surgery; female to male</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>HCPCS</th>
<th>Description</th>
</tr>
</thead>
</table>
ICD-9 | Description: [For dates of service prior to 10/01/2015]
---|---
302.50 -302.53 | Trans-sexualism
302.6 | Gender identity disorder in children or NOS
302.85 | Gender identity disorder in adolescents or adults

ICD-10 | Description: [For dates of service on or after 10/01/2015]
---|---
F64-F64.9 | Gender identity disorders

REFERENCES

Government Agency

1. Centers for Medicare and Medicaid Services:
   - Decision Memo for Gender Dysphoria and Gender Reassignment Surgery (CAG-00446N). June, 2016. Accessed at: [https://www.cms.gov/medicare-coverage-database/details/nca-decision-memo.aspx?NCAId=282&CoverageSelection=Both&ArticleType=All&PolicyType=Final&s=All&KeyWord=Gender+Dysphoria&KeyWordLookUp=Title&KeyWordSearchType=And&bc=AAAACAACAAAA%3d%3d&](https://www.cms.gov/medicare-coverage-database/details/nca-decision-memo.aspx?NCAId=282&CoverageSelection=Both&ArticleType=All&PolicyType=Final&s=All&KeyWord=Gender+Dysphoria&KeyWordLookUp=Title&KeyWordSearchType=And&bc=AAAACAACAAAA%3d%3d&)

Professional Society Guidelines


Peer Reviewed Publications


Other Resources


Revision/Review History: 3/8/18 Policy reviewed, no changes to criteria.